

We believe that we are not alone in our concern about such elitism and the need to combat it. Others too have been equally unhappy about the distortions and imbalances generated by this trend in academic work on South Asian questions. We therefore hope that other scholars will join us in this venture by publishing on their own or with us their researches on subaltern themes, their critique of elitism in their respective disciplines and generally by helping us with their advice on the contents of this and subsequent volumes of *Subaltern Studies*.

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## On Some Aspects of the Historiography of Colonial India<sup>1</sup>

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1. The historiography of Indian nationalism has for a long time been dominated by elitism—colonialist elitism and bourgeois-nationalist elitism.<sup>2</sup> Both originated as the ideological product of British rule in India, but have survived the transfer of power and been assimilated to neo-colonialist and neo-nationalist forms of discourse in Britain and India respectively. Elitist historiography of the colonialist or neo-colonialist type counts British writers and institutions among its principal protagonists, but has its imitators in India and other countries too. Elitist historiography of the nationalist or neo-nationalist type is primarily an Indian practice but not without imitators in the ranks of liberal historians in Britain and elsewhere.

2. Both these varieties of elitism share the prejudice that the making of the Indian nation and the development of the consciousness—nationalism—which informed this process were exclusively or predominantly elite achievements. In the colonialist and neo-colonialist historiographies these achievements are credited to British colonial rulers, administrators, policies, institutions and culture; in the nationalist and neo-nationalist writings—to Indian elite personalities, institutions, activities and ideas.

3. The first of these two historiographies defines Indian nationalism primarily as a function of stimulus and response. Based on a

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<sup>2</sup>For a definition of the terms 'elite', 'people', 'subaltern', etc. as used in these paragraphs the reader may kindly turn to the note printed at the end of this statement.

narrowly behaviouristic approach this represents nationalism as the sum of the activities and ideas by which the Indian elite responded to the institutions, opportunities, resources, etc. generated by colonialism. There are several versions of this historiography, but the central modality common to them is to describe Indian nationalism as a sort of 'learning process' through which the native elite became involved in politics by trying to negotiate the maze of institutions and the corresponding cultural complex introduced by the colonial authorities in order to govern the country. What made the elite go through this process was, according to this historiography, no lofty idealism addressed to the general good of the nation but simply the expectation of rewards in the form of a share in the wealth, power and prestige created by and associated with colonial rule; and it was the drive for such rewards with all its concomitant play of collaboration and competition between the ruling power and the native elite as well as between various elements among the latter themselves, which, we are told, was what constituted Indian nationalism.

4. The general orientation of the other kind of elitist historiography is to represent Indian nationalism as primarily an idealist venture in which the indigenous elite led the people from subjugation to freedom. There are several versions of this historiography which differ from each other in the degree of their emphasis on the role of individual leaders or elite organizations and institutions as the main or motivating force in this venture. However, the modality common to them all is to uphold Indian nationalism as a phenomenal expression of the goodness of the native elite with the antagonistic aspect of their relation to the colonial regime made, against all evidence, to look larger than its collaborationist aspect, their role as promoters of the cause of the people than that as exploiters and oppressors, their altruism and self-abnegation than their scramble for the modicum of power and privilege granted by the rulers in order to make sure of their support for the Raj. The history of Indian nationalism is thus written up as a sort of spiritual biography of the Indian elite.

5. Elitist historiography is of course not without its uses. It helps us to know more of the structure of the colonial state, the operation of its various organs in certain historical circumstances, the nature of the alignment of classes which sustained it; of some aspects of the ideology of the elite as the dominant ideology of the

period; of the contradictions between the two elites and the complexities of their mutual oppositions and coalitions; of the role of some of the more important British and Indian personalities and elite organizations. Above all it helps us to understand the ideological character of historiography itself.

6. What, however, historical writing of this kind cannot do is to explain Indian nationalism for us. For it fails to acknowledge, far less interpret, the contribution made by the people *on their own*, that is, *independently of the elite* to the making and development of this nationalism. In this particular respect the poverty of this historiography is demonstrated beyond doubt by its failure to understand and assess the mass articulation of this nationalism except, negatively, as a law and order problem, and positively, if at all, either as a response to the charisma of certain elite leaders or in the currently more fashionable terms of vertical mobilization by the manipulation of factions. The involvement of the Indian people in vast numbers, sometimes in hundreds of thousands or even millions, in nationalist activities and ideas is thus represented as a diversion from a supposedly 'real' political process, that is, the grinding away of the wheels of the state apparatus and of elite institutions geared to it, or it is simply credited, as an act of ideological appropriation, to the influence and initiative of the elite themselves. The bankruptcy of this historiography is clearly exposed when it is called upon to explain such phenomena as the anti-Rowlatt upsurge of 1919 and the Quit India movement of 1942—to name only two of numerous instances of popular initiative asserting itself in the course of nationalist campaigns in defiance or absence of elite control. How can such one-sided and blinkered historiography help us to understand the profound displacements, well below the surface of elite politics, which made Chauri-Chaura or the militant demonstrations of solidarity with the RIN mutineers possible?

7. This inadequacy of elitist historiography follows directly from the narrow and partial view of politics to which it is committed by virtue of its class outlook. In all writings of this kind the parameters of Indian politics are assumed to be or enunciated as exclusively or primarily those of the institutions introduced by the British for the government of the country and the corresponding sets of laws, policies, attitudes and other elements of the superstructure. Inevitably, therefore, a historiography hamstrung by

such a definition can do no more than to equate politics with the aggregation of activities and ideas of those who were directly involved in operating these institutions, that is, the colonial rulers and their *élèves*—the dominant groups in native society. To the extent that their mutual transactions were thought to be all there was to Indian nationalism, the domain of the latter is regarded as coincident with that of politics.

8. What clearly is left out of this un-historical historiography is the *politics of the people*. For parallel to the domain of elite politics there existed throughout the colonial period another domain of Indian politics in which the principal actors were not the dominant groups of the indigenous society or the colonial authorities but the subaltern classes and groups constituting the mass of the labouring population and the intermediate strata in town and country—that is, the people. This was an *autonomous* domain, for it neither originated from elite politics nor did its existence depend on the latter. It was traditional only in so far as its roots could be traced back to pre-colonial times, but it was by no means archaic in the sense of being outmoded. Far from being destroyed or rendered virtually ineffective, as was elite politics of the traditional type by the intrusion of colonialism, it continued to operate vigorously in spite of the latter, adjusting itself to the conditions prevailing under the Raj and in many respects developing entirely new strains in both form and content. As modern as indigenous elite politics, it was distinguished by its relatively greater depth in time as well as in structure.

9. One of the more important features of this politics related precisely to those aspects of mobilization which are so little explained by elitist historiography. Mobilization in the domain of elite politics was achieved vertically whereas in that of subaltern politics this was achieved horizontally. The instrumentation of the former was characterized by a relatively greater reliance on the colonial adaptations of British parliamentary institutions and the residua of semi-feudal political institutions of the pre-colonial period; that of the latter relied rather more on the traditional organization of kinship and territoriality or on class associations depending on the level of the consciousness of the people involved. Elite mobilization tended to be relatively more legalistic and constitutionalist in orientation, subaltern mobilization relatively more violent. The former was, on the whole, more cautious and

controlled, the latter more spontaneous. Popular mobilization in the colonial period was realized in its most comprehensive form in peasant uprisings. However, in many historic instances involving large masses of the working people and petty bourgeoisie in the urban areas too the figure of mobilization derived directly from the paradigm of peasant insurgency.

10. The ideology operative in this domain, taken as a whole, reflected the diversity of its social composition with the outlook of its leading elements dominating that of the others at any particular time and within any particular event. However, in spite of such diversity one of its invariant features was a notion of resistance to elite domination. This followed from the subalternity common to all the social constituents of this domain and as such distinguished it sharply from that of elite politics. This ideological element was of course not uniform in quality or density in all instances. In the best of cases it enhanced the concreteness, focus and tension of subaltern political action. However, there were occasions when its emphasis on sectional interests disequilibrated popular movements in such a way as to create economic diversions and sectarian splits, and generally to undermine horizontal alliances.

11. Yet another set of the distinctive features of this politics derived from the conditions of exploitation to which the subaltern classes were subjected in varying degrees as well as from its relation to the productive labour of the majority of its protagonists, that is, workers and peasants, and to the manual and intellectual labour respectively of the non-industrial urban poor and the lower sections of the petty bourgeoisie. The experience of exploitation and labour endowed this politics with many idioms, norms and values which put it in a category apart from elite politics.

12. These and other distinctive features (the list is by no means exhaustive) of the politics of the people did not of course appear always in the pure state described in the last three paragraphs. The impact of living contradictions modified them in the course of their actualization in history. However, with all such modifications they still helped to demarcate the domain of subaltern politics from that of elite politics. The co-existence of these two domains or streams, which can be sensed by intuition and proved by demonstration as well, was the index of an important historical truth, that is, the *failure of the Indian bourgeoisie to speak for the nation*. There were vast areas in the life and consciousness of the people

which were never integrated into their hegemony. The *structural dichotomy* that arose from this is a datum of Indian history of the colonial period, which no one who sets out to interpret it can ignore without falling into error.

13. Such dichotomy did not, however, mean that these two domains were hermetically sealed off from each other and there was no contact between them. On the contrary, there was a great deal of overlap arising precisely from the effort made from time to time by the more advanced elements among the indigenous elite, especially the bourgeoisie, to integrate them. Such effort when linked to struggles which had more or less clearly defined anti-imperialist objectives and were consistently waged, produced some splendid results. Linked, on other occasions, to movements which either had no firm anti-imperialist objectives at all or had lost them in the course of their development and deviated into legalist, constitutionalist or some other kind of compromise with the colonial government, they produced some spectacular retreats and nasty reversions in the form of sectarian strife. In either case the braiding together of the two strands of elite and subaltern politics led invariably to explosive situations indicating that the masses mobilized by the elite to fight for their own objectives managed to break away from their control and put the characteristic imprint of popular politics on campaigns initiated by the upper classes.

14. However, the initiatives which originated from the domain of subaltern politics were not, on their part, powerful enough to develop the nationalist movement into a full-fledged struggle for national liberation. The working class was still not sufficiently mature in the objective conditions of its social being and in its consciousness as a class-for-itself, nor was it firmly allied yet with the peasantry. As a result it could do nothing to take over and complete the mission which the bourgeoisie had failed to realize. The outcome of it all was that the numerous peasant uprisings of the period, some of them massive in scope and rich in anti-colonialist consciousness, waited in vain for a leadership to raise them above localism and generalize them into a nationwide anti-imperialist campaign. In the event, much of the sectional struggle of workers, peasants and the urban petty bourgeoisie either got entangled in economism or, wherever politicized, remained, for want of a revolutionary leadership, far too fragmented to form

effectively into anything like a national liberation movement.

15. It is the study of this *historic failure of the nation to come to its own*, a failure due to the inadequacy of the bourgeoisie as well as of the working class to lead it into a decisive victory over colonialism and a bourgeois-democratic revolution of either the classic nineteenth-century type under the hegemony of the bourgeoisie or a more modern type under the hegemony of workers and peasants, that is, a 'new democracy'— *it is the study of this failure which constitutes the central problematic of the historiography of colonial India*. There is no one given way of investigating this problematic. Let a hundred flowers blossom and we don't mind even the weeds. Indeed we believe that in the practice of historiography even the elitists have a part to play if only by way of teaching by negative examples. But we are also convinced that elitist historiography should be resolutely fought by developing an alternative discourse based on the rejection of the spurious and un-historical monism characteristic of its view of Indian nationalism and on the recognition of the co-existence and interaction of the elite and subaltern domains of politics.

16. We are sure that we are not alone in our concern about the present state of the political historiography of colonial India and in seeking a way out. The elitism of modern Indian historiography is an oppressive fact resented by many others, students, teachers and writers like ourselves. They may not all subscribe to what has been said above on this subject in exactly the way in which we have said it. However, we have no doubt that many other historiographical points of view and practices are likely to converge close to where we stand. Our purpose in making our own views known is to promote such a convergence. We claim no more than to try and indicate an orientation and hope to demonstrate in practice that this is feasible. In any discussion which may ensue we expect to learn a great deal not only from the agreement of those who think like us but also from the criticism of those who don't.

A note on the terms 'elite', 'people', 'subaltern', etc.  
as used above

The term 'elite' has been used in this statement to signify *dominant* groups, foreign as well as indigenous. The *dominant foreign* groups included all the non-Indian, that is, mainly British officials of the colonial state and foreign industrialists, merchants, financiers, planters, landlords and missionaries.

The *dominant indigenous* groups included classes and interests operating at two levels. At the *all-India level* they included the biggest feudal magnates, the most important representatives of the industrial and mercantile bourgeoisie and native recruits to the uppermost levels of the bureaucracy.

At the *regional and local levels* they represented such classes and other elements as were *either* members of the dominant all-India groups included in the previous category *or* if belonging to social strata hierarchically inferior to those of the dominant all-India groups still *acted in the interests of the latter and not in conformity to interests corresponding truly to their own social being*.

Taken as a whole and in the abstract this last category of the elite was *heterogeneous* in its composition and thanks to the uneven character of regional economic and social developments, *differed from area to area*. The same class or element which was dominant in one area according to the definition given above, could be among the dominated in another. This could and did create many ambiguities and contradictions in attitudes and alliances, especially among the lowest strata of the rural gentry, impoverished landlords, rich peasants and upper-middle peasants all of whom belonged, *ideally speaking*, to the category of 'people' or 'subaltern classes', as defined below. It is the task of research to investigate, identify and measure the *specific* nature and degree of the *deviation* of these elements from the ideal and situate it historically.

The terms 'people' and 'subaltern classes' have been used as synonymous throughout this note. The social groups and elements included in this category represent the *demographic difference between the total Indian population and all those whom we have described as the 'elite'*. Some of these classes and groups such as the lesser rural gentry, impoverished landlords, rich peasants and upper-middle peasants who 'naturally' ranked among the 'people' and the 'subaltern', could under certain circumstances act for the 'elite', as explained above, and therefore be classified as such in some local or regional situations—an ambiguity which it is up to the historian to sort out on the basis of a close and judicious reading of his evidence.

## The Prose of Counter-Insurgency<sup>1</sup>

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### I

When a peasant rose in revolt at any time or place under the Raj, he did so necessarily and explicitly in violation of a series of codes which defined his very existence as a member of that colonial, and still largely semi-feudal society. For his subalternity was materialized by the structure of property, institutionalized by law, sanctified by religion and made tolerable—and even desirable—by tradition. To rebel was indeed to destroy many of those familiar signs which he had learned to read and manipulate in order to extract a meaning out of the harsh world around him and live with it. The risk in 'turning things upside down' under these conditions was indeed so great that he could hardly afford to engage in such a project in a state of absent-mindedness.

There is nothing in the primary sources of historical evidence to suggest anything other than this. These give the lie to the myth, retailed so often by careless and impressionistic writing on the subject, of peasant insurrections being purely spontaneous and unpremeditated affairs. The truth is quite to the contrary. It would be difficult to cite an uprising on any significant scale that was not in fact preceded either by less militant types of mobilization when other means had been tried and found wanting or by parley among its principals seriously to weigh the pros and cons of any recourse to arms. In events so very different from each other in context, character and the composition of participants such as the Rangpur *dhing* against Debi Sinha (1783), the Barasat *bidroha* led by Titu Mir (1831), the Santal *hool* (1855) and the 'blue mutiny' of 1860 the

<sup>1</sup> I am grateful to my colleagues of the editorial team for their comments on an initial draft of this essay.

Note: For a list of Abbreviations used in the footnotes of this chapter, see p. 40.